An Introduction to Federal Guideline Sentencing

Fifth Edition

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Sentencing Table

An Introduction to Federal Guideline Sentencing

For lawyers accustomed to discretionary sentencing practice, the federal sentencing guidelines present an alien—and dangerous—world. Because of their complexity, the sentencing guidelines can be a minefield for the defense, inflicting casualties on clients and attorneys alike, and increasing exponentially the effort required to provide effective representation. To be a successful advocate in the guidelines regime, defense counsel must become fully involved in a case at the earliest possible time. In all defense efforts—from seeking release, to investigation, to discovery, to plea negotiations, to the trial itself—counsel must not only weigh traditional considerations, but also take into account the dangers and possibilities of the sentencing guidelines. The starting point is a thorough understanding of the guideline sentencing process.

BEFORE THE ADVENT OF THE SENTENCING GUIDELINES, federal trial courts enjoyed broad discretion to sentence defendants within the statutory limit. While defendants could receive parole, their sentences were largely insulated from appellate review. Under guideline sentencing, the court's discretion to fix sentence is cabined within a guideline range that may be a small fraction of the statutory limit. Applying the guidelines to a case produces two numerical values, an offense level and a criminal history category. The two values form the axes of a grid, called the sentencing table; together, they specify a guideline range in the table, expressed in months. The guideline range fixes the limits of the sentence, unless the court determines that a factor not adequately considered by the Sentencing Commission warrants imposition of a sentence outside the range. Guideline sentences

are not parolable, but they are subject to limited review on appeal.

To introduce the attorney to guideline sentencing, this paper first examines the statutory basis of guideline sentencing, and then reviews the structure of the guidelines themselves. It describes the mechanics of applying the guidelines to a typical case, discusses plea bargaining, and offers caveats against traps for the unwary. This treatment is not exhaustive; it provides an overview that will facilitate gaining a working knowledge of guideline sentencing.

The Basic Statutory System

The guideline sentencing provisions of the Sentencing Reform Act took effect November 1, 1987. They apply to offenses committed or continued on or after that date. The Act created determinate sentencing: by eliminating parole

and greatly restricting good time, it ensured that defendants would serve nearly all the sentence that the court imposed. The responsibility for shaping these determinate sentences was delegated to the United States Sentencing Commission. The Commission is an independent body within the judicial branch, with authority to promulgate sentencing guidelines and policy statements, consistent with the governing statutes. The Commission's enabling legislation, codified at 28 U.S.C. §§ 991-998, includes a number of congressional directives as to the content of the guidelines. It states the purposes of the Commission, including the parallel goals of providing "certainty and fairness" in sentencing, while avoiding "unwarranted sentencing disparities." § 991(b)(1)(B). The principal provisions that directly govern sentencing are codified in the criminal code, 18 U.S.C. chs. 227 (Sentences), 229 (Postsentence Administration), 232 (Miscellaneous Sentencing Provisions), 232A (Special Forfeiture of Collateral Profits of Crime), and 235 (Appeal).

Imposition of Guideline Sentence;

Departure. Under the guideline regime, the district court's sentencing authority is set out by 18 U.S.C. § 3553. This section directs the court to consider a variety of factors before imposing sentence, including the guidelines and policy statements issued by the Sentencing Commission. § 3553(a). But the broad range of factors to be considered does not signify an equally broad range of sentencing discretion. To the contrary, the section requires the court to "impose a sentence of the kind, and within the range" specified in the applicable guideline, absent a valid ground for departure. § 3553(b). A departure is authorized only when "the court finds that there exists an aggravating or mitigating circumstance of a kind, or to a degree, not adequately taken into consideration by the Sentencing Commission in formulating the guidelines that should result in a sentence different from that described." Id.

Guidelines and Statutory Minimums. In addition to the guideline range and the possibility

of departures, counsel must always consider the sentence limits prescribed by statute. If the guidelines call for a sentence above the statutory maximum, or below a statutory minimum, the statutory limit controls. *See* United States Sentencing Guideline (U.S.S.G.) §5G1.1. A number of federal statutes include minimum sentences that can trump the otherwise applicable guideline range; some, like the Federal "three strikes" law, mandate life imprisonment. 18 U.S.C. § 3559(c). Statutory minimum sentences regularly come into play in two common types of federal prosecutions: drug cases and firearms cases.

Drug cases. The federal drug statutes provide two types of mandatory minimum sentences. One is based on criminal history; for defendants who have previously been convicted of drug offenses, the statute establishes increasing minimum sentences, up to life imprisonment. The drug statutes require that, to obtain these recidivismbased enhancements, the government must give formal notice and follow the procedures of 21 U.S.C. § 851. The other type of mandatory minimum is based on the amount involved; for certain drugs in certain quantities, §§ 841(b) and 960(b) provide minimum sentences of 5 or 10 years' imprisonment. Unlike the recidivism enhancements, there is no statutorily-required special pleading for enhancements based on drug amount.1

Firearms cases. Title 18 U.S.C. § 924, which sets out the penalties for most common federal firearm-possession offenses, requires significant minimum prison sentences in two instances. One is for possession during a drug trafficking or violent crime; § 924(c) provides graduated minimum sentences, starting at 5 years and increasing up to life imprisonment, depending on the type of firearm, how it was employed, and whether the defendant has another § 924(c) conviction. The maximum imprisonment term for every § 924(c) offense is life; however, the Sentencing Commission has set the guideline sentence for § 924(c) offenses at the statutory

minimum. U.S.S.G. §2K2.4(a)(2). Both statute and guideline require that a sentence under § 924(c) run consecutively to any other sentence.

The other mandatory minimum in § 924 is the Armed Career Criminal Act, which provides the applicable penalty for certain defendants convicted of unlawful firearm possession under 18 U.S.C. § 922(g). A defendant convicted under § 922(g) normally faces a maximum term of 10 years' imprisonment. Section 924(e) increases this punishment range, to a minimum of 15 years and a maximum of life imprisonment, if a defendant has three prior convictions for either a violent felony or a serious drug offense. § 924(e)(1). "Violent felony" and "serious drug offense" are defined by statute. § 924(e)(2). The Sentencing Commission has promulgated an armed career criminal guideline, U.S.S.G. §4B1.4, which can provide for sentences far above the statute's 15year minimum.

Sentencing Below a Statutory Minimum.

Federal law authorizes sentences below a statutory minimum in only two circumstances: cooperation, and a limited "safety valve."

Cooperation. The court, on motion by the Government, may "impose a sentence below a level established by statute as [a] minimum sentence so as to reflect a defendant's substantial assistance in the investigation or prosecution of another person who has committed an offense." 18 U.S.C. § 3553(e). The court is required to follow the guidelines and policy statements in imposing the reduced sentence; policy statement §5K1.1, discussed in more detail below, sets out the factors to be considered in imposing sentence on a Government substantial-assistance motion. A §5K1.1 motion will not authorize a sentence below the statutory minimum unless the Government specifically requests such a sentence. Melendez v. United States, 518 U.S. 120 (1996).

Safety valve. Under 18 U.S.C. § 3553(f), the statutory minimum is removed for certain drug

crimes that did not result in death or serious injury, if the court finds that the defendant has minimal criminal history, was neither violent, nor armed, nor a high-level participant, and provided the Government with truthful, complete information regarding the offense of conviction and related conduct. The safety-valve statute is mirrored in guideline §5C1.2.

No Parole; Restricted Good-Time Credit.

Federal prisoners do not receive parole, and they can receive only limited credit to reward satisfactory behavior in prison. For sentences in excess of one year, other than life, credit is fixed at a maximum of 54 days per year. 18 U.S.C. § 3624(b). If a prisoner serving imprisonment for a nonviolent offense completes a substance-abuse treatment program, the Bureau of Prisons may reduce the time to be served by up to an additional year. § 3621(e)(2).

Probation and Supervised Release. While defendants serving guideline sentences cannot receive parole, they are still subject to non-incarcerative sentences of two types: probation and supervised release. Although the effects of these sentences are very different, many of the same rules apply to their imposition, conditions, and revocation.

Probation. Probation may be imposed in lieu of imprisonment in very limited circumstances. Probation is statutorily precluded (1) for Class A or Class B felonies (offenses carrying maximum terms of 25 years or more, life, or death); (2) for offenses that expressly preclude probation; and (3) for a defendant who is sentenced at the same time to imprisonment for a non-petty offense. 18 U.S.C. § 3561(a). Even when probation is permitted by statute, the guidelines bar straight probation unless the bottom of the guideline range is zero, or the court departs below the range. See U.S.S.G. §5B1.1(a), §5C1.1. (See discussion of Chapter Five below, under "The Guidelines Manual.")

Supervised release. Unlike probation, supervised release is imposed in addition to an

imprisonment sentence. Some statutes mandate imposition of supervised release, and the pertinent guideline requires supervised release following any imprisonment sentence longer than a year. U.S.S.G. §5D1.1(a). Except as otherwise provided, the authorized maximum terms increase with the grade of the offense, from 1 year, to 3 years, to 5 years. 18 U.S.C. § 3583(b). Supervised release begins on the day the defendant is released from imprisonment, and runs concurrently with any other term of release, probation, or parole. 18 U.S.C. § 3624(e); United States v. Johnson, 120 S. Ct. 1114 (2000).

Conditions and revocation. The court has discretion in imposing conditions of probation and supervised release. However, federal law makes a number of conditions mandatory, including that the defendant refrain from unlawful use of a controlled substance and submit to drug testing. 18 U.S.C. §§ 3563(a)(5), 3583(d). The court may ameliorate or suspend the testing condition if the defendant presents a low risk of future substance abuse.

Probation or supervised release may be revoked upon violation of any condition. Revocation is mandatory for prohibited possession of a firearm, and for either possession of a controlled substance or refusal to comply with drug-testing conditions. 18 U.S.C. §§ 3565(b), 3583(g). In accordance with Sentencing Commission guidelines, the court must consider whether the availability of treatment programs, or the defendant's participation in them, warrant an exception from mandatory revocation for failing a drug test. §§ 3563(e), 3583(d).

Upon revocation of probation, the court may impose any sentence under the general sentencing provisions available in 18 U.S.C. Chapter 227, Subchapter A. § 3565(a)(2). Upon revocation of supervised release, the court may imprison the defendant up to the maximum terms listed in § 3583(e)(3), even if the listed sentence is longer than the term of supervised release originally

imposed. If the court imposes less than the maximum prison term on revocation of supervised release, it may impose another supervised release term to begin after imprisonment.

The Sentencing Commission has promulgated non-binding policy statements for determining the propriety of revocation and the sentence to be imposed. (See discussion of Chapter Seven below, under "The Guidelines Manual.")

Fines and Restitution. In addition to the other potential penalties, federal defendants face fines and restitution orders.

In general, the maximum fine for an individual convicted of a Title 18 offense is \$250,000 for a felony, \$100,000 for a Class A misdemeanor not resulting in death, and \$5000 for any lesser offense. 18 U.S.C. § 3571. A higher maximum fine may be specified in the law setting forth the offense. Interest accrues on any fine of more than \$2500 that is not paid in full before the fifteenth day after judgment, and additional penalties apply to a delinquent or defaulted fine. § 3612 (f) – (g). A defendant who knowingly fails to pay a delinquent fine is subject to resentencing, § 3614, and a defendant who willfully fails to pay a fine may be prosecuted for criminal default, § 3615.

Restitution is mandatory for crimes of violence, property crimes, and product tampering, § 3663A(c). It may also be mandated by the statute setting out the substantive offense. A restitution order may include expenses incurred by the victim while participating in the investigation or prosecution of the case, or while attending case proceedings. § 3663(b).

While the guidelines ordinarily make both fines and restitution mandatory, a defendant's inability to pay, now and in the future, may support nominal restitution payments. U.S.S.G. §5E1.1. It may also support a lesser fine, or alternatives such as community service. §5E1.2.

Review of a Sentence. Under 18 U.S.C. § 3742, either the defendant or the Government may appeal a sentence on the grounds that it was (1) "imposed in violation of law"; (2) "imposed as a result of an incorrect application of the sentencing guidelines"; or (3) "imposed for an offense for which there is no sentencing guideline and is plainly unreasonable." § 3742(a) – (b). Additionally, the defendant may appeal a departure above the guideline range, and the Government may appeal a departure below it. § 3742(a)(3), (b)(3). These appeal rights are limited if, pursuant to Federal Rule of Criminal Procedure 11(e)(1)(C), the parties enter into a specific sentence agreement. § 3742(e). They may also be limited by an appeal waiver of the type identified in Rule 11(c)(6). (See discussion of Rule 11(e)(1)(C) under "Plea Bargaining Under the Guidelines," and discussion of appeal waivers under "Some Traps for the Unwary.")

Reduction or Correction of Sentence.

Federal law severely limits the court's authority to reduce or correct a sentence after it is imposed. The court has no authority to reduce a sentence except on motion of the Government, to reflect a defendant's post-sentence assistance in the investigation or prosecution of another person who has committed an offense. FED. R. CRIM. P. 35(b). The motion must be made within one year after imposition of sentence, unless the defendant did not know the information or evidence until a year or more after sentence was imposed. *Id*.

The court's authority to correct sentences is also limited; it can correct an illegal sentence only on remand following an appeal under 18 U.S.C. § 3742. FED. R. CRIM. P. 35(a). However, "[t]he court, acting within 7 days after the imposition of sentence, may correct a sentence that was imposed as a result of arithmetical, technical, or other clear error." FED. R. CRIM. P. 35(c).

Sentence Modification. Under 18 U.S.C. § 3582(c), the court may modify an imprisonment term only in certain limited circumstances: (1) upon motion of the Director

of the Bureau of Prisons, and a finding that "extraordinary and compelling reasons warrant such a reduction"; (2) "to the extent otherwise expressly permitted by statute" or by Federal Rule of Criminal Procedure 35; and (3) in the case of a defendant whose sentencing range was later lowered by a retroactive guideline amendment.

Application to Juveniles. Although the sentencing guidelines do not apply directly in determining the disposition of a juvenile delinquent, the Juvenile Delinquency Act bars committing a juvenile to official detention for longer than the maximum sentence that would be available for a similarly-situated adult, after application of the sentencing guidelines. *See* 18 U.S.C. § 5037 (c)(1)(B); U.S.S.G. §1B1.12, p.s.; *United States* v. R.L.C., 503 U.S. 291 (1992).

Statutory Amendments. A number of the statutory provisions outlined above have been substantively amended since the original passage of the Sentencing Reform Act in 1984. The Ex Post Facto Clause may bar the retrospective application of any harmful substantive amendment of the Act's sentencing provisions. See Johnson v. United States, 120 S. Ct. 1795, 1800–01 (2000) (discussing effect of Ex Post Facto Clause on Act's amended provisions regarding supervised release revocation); Lynce v. Mathis, 519 U.S. 433 (1997) (retroactive amendment of state sentencing law awarding reduced jail credits violated Ex Post Facto).

The Guidelines Manual

The Guidelines Manual comprises eight chapters and three appendices, including a statutory index. To undertake the defense of a guidelines case, counsel must have a thorough understanding of Chapters One, Three, Four, Five, and Six, as well as all sections of Chapter Two, Offense Conduct, that may arguably apply to the case. In defending a revocation of probation or supervised release, counsel must study the policy statements in Chapter Seven. If the defendant is an

organization, Chapter Eight, Sentencing of Organizations, applies.

Chapter One: Introduction and General Application Principles. In Chapter 1, Part A, the Commission states its authority and statutory mission, defines its basic approach, and discusses its resolution of major issues. This discussion is important to an understanding of key guidelines concepts such as relevant conduct and departures. In Part B, the Commission excepts petty offenses from the coverage of the guidelines and provides general application principles: definitions, the rules for determining the applicable guideline, and the significance of commentary. Perhaps the most important of these principles are the rules for determining relevant conduct.

Relevant conduct. The concept of relevant conduct is central to guidelines sentencing, and counsel must master it to provide effective representation. The Commission developed the concept of relevant conduct as part of its effort to create a modified "real offense" sentencing system—a system under which a defendant would be sentenced on the basis of his actual conduct, not just the conduct for which he was charged and convicted. See U.S.S.G. Ch.1, Pt.A(4)(a), p.s.

The relevant conduct guideline is §1B1.3. It requires sentencing on "all acts and omissions committed, aided, abetted, counseled, commanded, induced, procured, or willfully caused by the defendant . . . that occurred during the commission of the offense of conviction, in preparation for that offense, or in the course of attempting to avoid detection or responsibility for that offense." §1B1.3(a)(1)(A). When others were involved, the defendant's guideline range will also reflect "all reasonably foreseeable acts and omissions of others in furtherance of the jointly undertaken criminal activity," whether or not charged as a conspiracy. §1B1.3(a)(1)(B).² For many offenses, such as drug crimes, relevant conduct extends even further, to "acts and omissions" that were not part of the offense of conviction, but "were part of the same course of

conduct or common scheme or plan as the offense of conviction." §1B1.3(a)(2). Relevant conduct need not be included in formal charges, §1B1.3, comment. (backg'd); it can include conduct underlying dismissed or acquitted counts, provided the sentencing judge finds the conduct was reliably established by a preponderance of the evidence. *United States v. Watts*, 519 U.S. 148 (1997) (per curiam).³

The effect of relevant-conduct sentencing must be considered at every stage of representation. It is especially important in the context of plea bargaining. (See discussion under "Plea Bargaining Under the Guidelines.")

Guidelines, policy statements, and commentary. In the Sentencing Reform Act, Congress authorized the Sentencing Commission to promulgate both sentencing "guidelines," 28 U.S.C. § 994(a)(1), and "general policy statements regarding application of the guidelines," § 994(a)(2). Guidelines are binding: they must be used to determine the sentence, absent a ground for departure. See § 994(a)(1); U.S.S.G. Ch.1, Pt.A(4)(b), para. 1, p.s. Policy statements are intended to explain how guidelines are to be applied; they are not usually binding, but must be considered by the court. § 994(a)(2). When, however, "a policy statement prohibits a district court from taking a specified action," failure to follow it constitutes guideline misapplication. Williams v. United States, 503 U.S. 193, 201 (1992).

The Commission issues commentary to accompany both guidelines and policy statements. The commentary "may interpret the guideline or explain how it is to be applied. Failure to follow such commentary could constitute an incorrect application of the guidelines," U.S.S.G. §1B1.7; see also Stinson v. United States, 508 U.S. 36, 38 (1993). Commentary may also "suggest circumstances which, in the view of the Commission, may warrant departure from the guidelines. Such commentary is to be treated as the legal equivalent of a policy statement." §1B1.7.

Chapter Two: Offense Conduct. Offense conduct forms the vertical axis of the sentencing table. (The table is included as an appendix to this paper.) Chapter Two divides the offenseconduct guidelines into nineteen parts. A single guideline may cover one statutory offense, or many. Each guideline provides a base offense level; it may also have one or more specific offense characteristics that adjust the base level up or down. A guideline may cross-reference other guidelines that invoke a significantly higher offense level. It may also include commentary encouraging departures from the prescribed offense level in certain circumstances. See, e.g., §2D1.1, comment. (n.14) (departure for certain defendants with mitigating role in high-baseoffense-level drug case); id. (n.15) (downward departure in certain reverse-sting drug cases); §2L1.2, comment. (n.5) (downward departure for certain illegal immigrants subject to aggravated-felony enhancement).

When no guideline has expressly been promulgated for an offense, Part 2X, Other Offenses, applies. This part also provides the guidelines for certain conspiracies, attempts, and solicitations; aiding and abetting; accessory after the fact; and misprision of a felony.

Drug offenses. In drug and drug-conspiracy cases, the offense level is generally determined by quantity, using "the entire weight of any mixture or substance containing a detectable amount of the controlled substance." U.S.S.G. §2D1.1(c) (drug quantity table) note *(A). "'Mixture or substance' does not include materials that must be separated from the controlled substance" before it can be used. §2D1.1, comment. (n.1). When no drugs are seized or "the amount seized does not reflect the scale of the offense," the court must "approximate the quantity." *Id.*, comment. (n.12). In conspiracy cases, and others involving agreements to sell a controlled substance, the agreed-upon quantity is used to determine the offense level, unless the completed transaction establishes a different quantity, or the defendant demonstrates that he did not intend to produce

the negotiated amount, or was not reasonably capable of producing it. *Id*. With the exception of methamphetamine and PCP, drug purity is not a factor in determining the offense level. However, "unusually high purity may warrant an upward departure." *Id.*, comment. (n.9).

Under §2D1.1(b)(6), an offense level of 26 or greater is reduced by 2 levels if the defendant meets the criteria of the safety-valve guideline, §5C1.2.

Chapter Three: Adjustments. Chapter Three sets out general offense-level adjustments that apply in addition to the offense-specific adjustments of Chapter Two. Some of these general adjustments relate to the offense conduct: victim-related adjustments, adjustments based on the defendant's role in the offense, and adjustments based on the defendant's use of position, of special skills, or of minors. Other Chapter Three adjustments relate to post-offense conduct, including flight from authorities and obstruction of justice, as well as acceptance of responsibility for the offense. Chapter Three also provides the rules for determining the guideline range when the defendant is convicted of multiple counts.

Role in the offense. In any offense committed by more than one participant, a defendant may receive an upward adjustment for aggravating role, a downward adjustment for mitigating role, or no adjustment. U.S.S.G. Ch.3, Pt.B, intro. comment. Aggravating-role adjustments range from 2 to 4 levels, depending on the defendant's supervisory status and the number of participants in the offense. §3B1.1. Mitigating-role adjustments likewise range from 2 to 4 levels, depending on whether the defendant's role is characterized as minor, minimal, or falling in between. §3B1.2. The determination of a defendant's role is made on the basis of all relevant conduct, not just the offense of conviction. Thus, a defendant may sometimes face an upward adjustment (or seek a downward adjustment) even when he is the only person charged in the indictment.

Obstruction. A defendant who willfully obstructed the administration of justice will receive an upward adjustment. U.S.S.G. §3C1.1. Obstruction of justice can occur during the investigation, prosecution, or sentencing of the offense of conviction, of relevant conduct, or of a closely related offense. Examples of conduct warranting the adjustment include committing or suborning perjury, destroying or concealing material evidence, or "providing materially false information to a probation officer in respect to a presentence or other investigation for the court." Id., comment. (n.4). Some uncooperative behavior or misleading information, such as lying about drug use while on pretrial release, ordinarily does not justify an upward adjustment. Id., comment. (n.5). In addition to willful obstruction, reckless endangerment of another during flight will also support an upward adjustment. §3C1.2.

Multiple counts. When a defendant has been convicted of more than one count, the multiplecount guidelines of Chapter 3, Part D, must be applied. These guidelines produce a single offense level encompassing all counts of conviction. Counts that involve "substantially the same harm" are grouped together, §3D1.2, unless a statute requires imposition of a consecutive sentence, §3D1.1(b). If the offense level is based on aggregate harm (such as the amount of theft losses or the weight of controlled substances), the level for the group is determined by the aggregate for all the counts combined. §3D1.3(b). Otherwise, the offense level for the group is the level for the most serious offense. §3D1.3(a). When there is more than one group of counts, §3D1.4 may require an increase in the offense level to account for them. The combined offense level can be up to 5 levels higher than the level of any one group. Even when a defendant pleads guilty to a single count, grouping may increase the offense level if the plea agreement stipulates to an additional offense, or the conviction is for conspiracy to commit more than one offense. $\S1B1.2(c)-(d)$ & comment. (n.4).

Acceptance of responsibility. Under

Chapter 3, Part E, a defendant who "clearly demonstrates acceptance of responsibility for his offense" ordinarily receives a downward adjustment of 2, or in certain cases, 3 offense levels. A defendant who received an adjustment for obstruction under §3C1.1, however, is not ordinarily entitled to an adjustment for acceptance of responsibility. See §3E1.1, comment. (n.4). Pleading guilty provides "significant evidence" of acceptance of responsibility, but does not win the adjustment as a matter of right. §3E1.1, comment. (n.3). On the other hand, a defendant is not "automatically preclude[d]" from receiving the adjustment by going to trial. Id., comment. (n.2). (This subject is discussed more fully under "Plea Bargaining Under the Guidelines.")

Chapter Four: Criminal History and Criminal Livelihood. The defendant's criminal history forms the horizontal axis of the sentencing table. The guidelines in Chapter Four translate the defendant's prior record into one of six criminal history categories, by assigning points for prior convictions. The number of points scored for each conviction are based primarily upon the length of the sentence imposed. U.S.S.G. §4A1.1. There is also a recency factor: Committing the instant offense within 2 years after release from imprisonment for certain prior convictions, or while under any form of criminal justice sentence, increases the criminal-history points. But if a prior conviction was sustained for conduct that is part of the instant offense, it does not count as criminal history. §4A1.2(a)(1). And sentences imposed in "related" cases are treated as one sentence for the criminal-history calculation. §4A1.2(a)(2) & comment. (n.3).

Certain criminal convictions or juvenile adjudications are not counted because of staleness, their minor nature, or other reasons, such as constitutional invalidity. §4A 1.2. The guidelines, however, "do not confer upon the defendant any right to attack collaterally a prior conviction or

sentence beyond any such rights otherwise recognized in law." §4A1.2, comment. (n.6).

Career offender. In the Sentencing Reform Act, Congress sought to ensure that certain repeat offenders receive imprisonment at or near the statutory maximum. 28 U.S.C. § 994(h). In response, the Commission promulgated the "career offender" guideline, §4B1.1. It applies to a defendant convicted of a third offense fitting the definition of either a crime of violence or a controlled substance offense. In every case, Guideline §4B1.1 places a defendant in the highest criminal history category, VI. The guideline simultaneously increases the offense level to produce a guideline range approximating the statutory maximum for the offense of conviction.⁷ Chapter Four's definitions and instructions for computing criminal history apply to the counting of convictions under the careeroffender guideline, §4B1.2, comment. (n.4); therefore, questions of remoteness, invalidity, or whether prior convictions were "related" may be of utmost importance.

Even if a defendant does not qualify as a career offender, a minimum offense level is specified if he committed the offense "as part of a pattern of criminal conduct engaged in as a livelihood." §4B1.3.

Armed career criminal. Guideline §4B1.4 applies to a person convicted under the Armed Career Criminal Act, 18 U.S.C. § 924(e). Like the career offender guideline, the armed career criminal guideline operates on both axes of the sentencing table; it frequently produces a guideline range above that statute's mandatory minimum 15-year term. Unlike the career offender guideline, however, §4B1.4 is not limited by guideline §4A1.2's rules for counting prior sentences. An armed career criminal cannot receive a criminal history score below category IV. §4B1.4(c) & comment. (n.1).

Criminal-history departure. An important policy statement provides that when "the criminal history category does not adequately reflect the seriousness of the defendant's past criminal

conduct or the likelihood that the defendant will commit other crimes," the court may consider a departure from the guideline range. U.S.S.G. §4A1.3, p.s. This policy statement may support either an upward or a downward departure. However, it does not authorize a departure below criminal history category I, or below the statutory minimum in an armed career criminal case.

Chapter Five: Determining the Sentence; Departures. Chapter Five includes the sentencing table, the grid of sentencing ranges produced by the conjunction of offense levels and criminal history categories. The table's grid is divided into four "zones." These zones determine a defendant's eligibility for "straight" probation, or for a "split" sentence (probation or supervised release conditioned upon some confinement). If a defendant's sentencing range is in Zone A, he can receive a sentence of straight probation (all the ranges in Zone A are 0 to 6 months). §5B1.1(a)(1), §5C1.1(b). The sentencing ranges in Zone B all require a prison sentence; however, a defendant can be sentenced to less than the bottom of the imprisonment range, by substituting a probation or supervised release term that requires intermittent confinement, community confinement, or home detention. §5B1.1(a)(2), §5C1.1(c). Sentencing ranges in Zone C require that at least half the minimum term be served in prison. §5C1.1(d). Sentencing ranges in Zone D require that the minimum term be served in prison. §5C1.1(f).

Chapter Five also provides detailed guidelines for imposing a sentence of probation or fine, a restitution order, and a term of supervised release. Part G of the chapter explains the interplay of the guideline range with any applicable statutory minimum or maximum (discussed below under "Plea Bargaining Under the Guidelines"). It also sets out the guideline requirements for concurrent and consecutive sentencing on multiple counts, and the complex rules for sentencing a defendant subject to an undischarged term of imprisonment.

Chapter 5, Part H, sets out policy statements on the relevance to sentencing of certain offender characteristics, including age, education and vocational skills, employment record, family ties and responsibilities, and community ties. The Commission's policy is that these characteristics are "not ordinarily relevant" in determining the propriety of a departure. U.S.S.G. Ch.5, Pt.H, intro. comment. The operative word for the advocate is "ordinarily"—in extraordinary cases, one or more of those characteristics may support a departure. Even in the ordinary case, those characteristics may be relevant to sentencing decisions other than departure, such as where to fix sentence within the guideline range.

Chapter 5, Part K, provides policy statements on departures. Section 5K1.1 authorizes a downward departure—on the Government's motion—if the defendant "has provided substantial assistance in the investigation or prosecution of another person who has committed an offense." (See discussion of cooperation under "Plea Bargaining Under the Guidelines.") For departures on grounds other than cooperation, policy statement §5K2.0 states general principles to be used. The test for such a departure is whether a case lies outside the "heartland" cases covered by the guideline. Part K discusses a number of particular factors that may warrant departure, but which are not susceptible of comprehensive advance analysis by the Commission.8 While most of these factors point to an upward departure, six of them may support a downward departure: (1) victim's wrongful provocation, (2) commission of a crime to avoid a perceived greater harm, (3) coercion and duress, (4) diminished capacity, (5) voluntary disclosure of the offense, and (6) aberrant behavior. 9 The Commission acknowledges that the factors set out in Part K, and elsewhere in the manual, are not exhaustive. "Any case may involve factors . . . that have not been given adequate consideration by the Commission." §5K2.0, p.s. Even when an offender characteristic or other circumstance is "not ordinarily relevant" to departure, "a combination of such characteristics or

circumstances" may distinguish the case significantly from the "heartland" cases. The Commission believes, however, "that such cases will be extremely rare." §5K2.0, comment.; see also Ch.5, Pt.H, intro. comment. ¹⁰ If the court intends to depart from the guideline range on a ground not identified in the presentence report or a pre-hearing submission, it must "provide reasonable notice that it is contemplating such ruling, specifically identifying the grounds for the departure." U.S.S.G. §6A1.2, p.s., comment. (n.1); see also Burns v. United States, 501 U.S. 129 (1991).

Chapter Six: Sentencing Procedures and Plea Agreements. Chapter Six sets forth procedures for determining facts relevant to sentencing. It provides policy statements on the preparation and disclosure of the presentence report, the resolution of disputed sentencing issues, and the consideration of plea agreements and stipulations.

In resolving factual disputes, the court is not bound by the rules of evidence, but may consider any information that "has sufficient indicia of reliability to support its probable accuracy." U.S.S.G. §6A1.3(a), p.s. The Commission suggests that the standard of proof for sentencing factors is a preponderance of the evidence, *id.*, comment. para. 4,¹¹ and the burden of ultimate persuasion rests on the party seeking to adjust the sentence. While "[w]ritten statements of counsel or affidavits of witnesses" may often provide an adequate basis for sentencing findings, "[a]n evidentiary hearing may sometimes be the only reliable way to resolve disputed issues." *Id.*, comment. para. 2.¹²

Chapter 6, Part B, sets out the *Guideline*Manual's procedures and standards for acceptance of plea agreements. The standards vary with the type of agreement made. See FED. R.

CRIM. P. 11(e)(1). While the parties may stipulate to facts as part of a plea agreement, "[t]he court is not bound by the stipulation, but may with the aid of the presentence report, determine the facts relevant to sentencing." §6B1.4(d), p.s.

Before entry of a dispositive plea, prosecutors are encouraged, but not required, to disclose to the defendant "the facts and circumstances of the offense and offender characteristics, then known to the prosecuting attorney, that are relevant to the application of the sentencing guidelines." §6B1.2, p.s., comment. para. 5.

Chapter Seven: Violations of Probation and Supervised Release. This chapter sets out policy statements applicable to revocation of probation and supervised release. The policy statements classify violations of conditions, guide probation officers in reporting those violations to the court, and propose dispositions for them. For violations leading to revocation, policy statement §7B1.4 provides an imprisonment table similar in format to the sentencing table. Unlike the ranges in the sentencing table, the ranges in the revocation table are not binding, but the court is required by statute to consider them. See 18 U.S.C. § 3553(a)(4)(B).

Chapter Eight: Sentencing of

Organizations. When a convicted defendant is an organization rather than an individual, sentencing is governed by the guidelines and policy statements of this chapter.

Appendices. The official *Guidelines Manual* includes three appendices. Appendix A is an index specifying the offense-conduct guideline or guidelines that apply to a conviction under a particular statute. Appendix B sets forth selected sentencing statutes. Appendix C documents the amendments to the *Guidelines Manual* since its initial promulgation.

Applying the Guidelines

Sentencing Worksheets. Worksheets prepared by the Commission are reproduced as an appendix to this paper. They are helpful in making a first calculation of a guideline sentence. Guideline §1B1.1 prescribes these steps:

• Prepare a separate Worksheet A (Offense Level) for each count of conviction. Determine the applicable guideline by reference to guideline

- §1B1.2 and Appendix A Statutory Index. If the defendant has stipulated within the meaning of §1B1.2(c) to having committed an additional offense, the stipulated offense must be treated as an additional count of conviction. (Stipulations under §1B1.2 are discussed in more detail below under "Some Traps for the Unwary.")
- From the offense-conduct guideline in Chapter Two, and by reference to the relevant-conduct rules of guideline §1B1.3(a), determine the base offense level and any applicable specific offense characteristics. The relevant-conduct guideline will frequently include in this determination conduct from dismissed or acquitted counts, or even uncharged offenses. *See* §1B1.3, comment. (backg'd). Do not overlook any cross-reference to another offense guideline.
- Make all applicable adjustments from Chapter Three, Parts A, B, and C: victim-related adjustments, role in the offense, and obstruction. Unless otherwise specified, these adjustments are based on all relevant conduct as defined in guideline §1B1.3(a).
- If there is more than count, use Worksheet B to apply Chapter Three, Part D (Multiple Counts), to group the counts and adjust the offense level if required.
- Consider the anticipated adjustment, if any, for acceptance of responsibility under Chapter Three, Part E.
- Referring to Chapter Four, Part A, use Worksheet C to determine the criminal history category. Take care to examine any issues of staleness, exclusion, relatedness, or invalidity of prior convictions. Review the total criminal history—not just countable convictions—in light of policy statement §4A1.3, Adequacy of Criminal History Category, for possible grounds for departure.
- Proceeding to Worksheet D, check carefully whether the career-offender guideline, §4B1.1, or the criminal-livelihood guideline, §4B1.3, applies. Remember that these guidelines can

dramatically increase the applicable range for an otherwise less serious offense. In an armed career criminal case, apply guideline §4B1.4.

- Using the total offense level and the criminal history category, determine the applicable guideline range from the sentencing table, Chapter Five, Part A. From this range, determine from Chapter Five, Parts B through G, the sentencing requirements and options. In a drug case, if a statutory mandatory minimum is higher than the calculated guideline range, consider whether the defendant qualifies for relief under the "safety valve" guideline, §5C1.2.
- Consider any possible grounds for departure, upward or downward. Take note of any specific suggestions for departure contained in commentary to the offense-conduct guidelines in Chapter Two. Study the Commission's policy statements in the introduction, Chapter 1, Part A(4)(b), p.s.; in Chapter Five, Part H (Specific Offender Characteristics); and in Chapter Five, Part K (Departures). Keep in mind, however, that grounds for departure are not limited to those discussed by the Commission, and that factors not justifying departure individually may combine to support a departure in a particular case. See §5K2.0, p.s., comment. para. 1. A major part of sentencing advocacy on behalf of the defendant is resisting an upward departure and seeking a downward departure.

Sentencing Hearing. In preparing for sentencing, counsel must be familiar with the procedures governing disclosure of and objections to the presentence report, as well as resolution of disputes both in advance of and during the sentencing hearing. These procedures are set out in Federal Rule of Criminal Procedure 32 and Chapter Six, Part A, of the *Guidelines Manual*. Counsel must also stay informed of any local court rules or practices pertaining to guideline sentencing. At the sentencing hearing, counsel must scrupulously observe traditional rules on preservation of error to protect issues for possible appeal under 18 U.S.C. § 3742.

Plea Bargaining Under the Guidelines

Federal Rule of Criminal Procedure 11(e)(1) and policy statement §6B1.2 describe three forms of plea agreement: charge bargain, sentence recommendation, and specific, agreed sentence. While other forms of plea agreement are possible, these are the most common, and each has important consequences under the guideline sentencing scheme. When considering a charge bargain, defense counsel must carefully analyze the case to determine whether the supposed benefit of the plea disposition is real or illusory. Counsel must particularly consider the effect of the guidelines governing relevant conduct and multiple-count calculations. Other, equally important considerations affect the possible benefits of sentence-recommendation and sentenceagreement bargains. In all cases, the effect of a potential acceptance-of-responsibility adjustment must be carefully considered. And because cooperation by the defendant is a common element of a plea bargain, counsel must have a thorough understanding of the statutory and guideline provisions that affect cooperating defendants. Each of these subjects is discussed briefly below.13

Charge Bargaining. Policy statement §6B1.2(a) authorizes the court to accept a defendant's plea to one or more charges under Rule 11(e)(1)(A), in exchange for the dismissal of others, if "the remaining charges adequately reflect the seriousness of the actual offense behavior" and acceptance of the agreement "will not undermine the statutory purposes of sentencing." Federal plea bargaining has typically involved this form of agreement, under which a defendant has the right to withdraw his plea to the bargained charges if the other charges are not dismissed. Charge bargains, however, will often have little effect on the guideline range. This is because of the dramatic impact of two related guideline concepts: relevant conduct and multiple-count grouping.

Relevant conduct. The common plea agreement calling for dismissal of counts will not reduce the offense level if the subject matter of the dismissed counts is "relevant conduct" for purposes of determining the guideline range. For example, a defendant charged with multiple counts of distributing controlled substances who pleads guilty to only one count will usually have a base offense level determined from the total amount of drugs involved.

Despite the effect of relevant-conduct guidelines, charge bargaining remains important in the sentencing context. When counts are governed by different offense-conduct guidelines in Chapter Two, a plea to a particular count may produce a lower offense level. 14 Even if the guideline range is not affected, the statutory range may be. Because statutes "trump" guidelines, a given count may cap the maximum sentence below the probable guideline range for the case. This is not a departure; by operation of guideline §5G1.1(a), when the statutory maximum sentence is less than the minimum of the applicable guideline range, the statutory maximum becomes the guideline sentence. Similarly, a charge bargain may allow a defendant to avoid a statutory minimum that would raise a sentence above the otherwiseapplicable statutory range. See §5G1.1(b) (statutory minimum becomes the guideline sentence if it is above the maximum of the otherwise applicable guideline range). Even when the estimated guideline range falls within the statutory sentencing range, a charge bargain to a count with a lower statutory maximum can limit the extent of an upward departure.

Multiple counts. A corollary to the relevant-conduct rule, guideline §3D1.2 requires grouping of counts in many common prosecutions in which separate charges involve substantially the same harm. "Grouping" means that a single guideline range applies to multiple counts of conviction. In such cases, the offense level will not be adjusted upward even if a defendant is convicted of multiple counts. However, in the case of offenses that the guidelines do not group—such as robberies—

Chapter 3, Part D, requires an upward adjustment for multiple convictions. Dismissing counts will avoid this adjustment, provided the defendant does not stipulate to all the elements of the dismissed offenses as part of a plea bargain. See §1B1.2(c). Regardless of the grouping rules, some statutes—most notably 18 U.S.C. § 924(c)—require a consecutive sentence.

Whenever a defendant faces multiple counts, counsel must perform the multiple-count calculation to determine whether a charge bargain will affect the guideline range. Even in a single-count prosecution, the defense must take care not to inadvertently invoke a multiple-count adjustment by agreeing to a factual basis that stipulates to the elements of another offense.

Sentencing Recommendation. Rule

11(e)(1)(B) authorizes the prosecutor to recommend, or agree not to oppose, a particular sentence or sentencing range, or the application of a particular guideline or policy statement. A court may accept such a recommendation only if the proposed sentence is within the applicable guideline range, or departs from the range for justifiable reasons. U.S.S.G. §6B1.2(b), p.s. Sentence recommendations under Rule 11(e)(1)(B) are non-binding: a defendant who agrees to such a recommendation must understand that if the court rejects it, he is not entitled to withdraw the plea. FED. R. CRIM. P. 11(e)(2).

Specific Sentencing Agreement. Rule

11(e)(1)(C) authorizes a plea agreement that requires imposition of a specific sentence, a sentencing within an agreed guideline range, or the application of a particular guideline or policy statement. As with sentence recommendations, these agreements may be approved if the agreed sentence is within the calculated guideline range or is a justified departure. U.S.S.G. §6B1.2(c), p.s. But unlike sentence-recommendation agreements, Rule 11(e)(1)(C) agreements are binding: if the court rejects the proposed sentence, the defendant is entitled to withdraw the plea.

Because Rule 11(e)(1)(C) sentence bargains severely limit sentencing discretion, counsel seeking a binding agreement on the sentence may meet with resistance from, or categorical rejection by, the prosecutor or district court. If an agreement to a specific sentence cannot be obtained, or if court rejection is anticipated, counsel should consider the less-restrictive forms authorized by the rule, which can still afford the defendant a measure of protection. For example, the parties might agree under Rule 11(e)(1)(C)that a sentence not exceed a certain length, that a particular guideline range apply, or that the court not depart. If the court does not approve the parties' agreement on a particular sentence component, the defendant can withdraw the plea.

Acceptance of Responsibility. Sometimes, the only perceived guideline-range benefit for a plea of guilty may be the adjustment for acceptance of responsibility. Pleading guilty does not assure the adjustment, but it provides a basis for it. Demanding trial does not automatically preclude the adjustment, but usually renders it a remote possibility. The court's determination of acceptance of responsibility "is entitled to great deference on review." U.S.S.G. §3E1.1, comment. (n.5). Commentary explains that the adjustment for acceptance of responsibility is to be determined by reference to the offense of conviction; the defendant need not admit relevant conduct. 15 Nevertheless, while "a defendant may remain silent" about relevant conduct, "a defendant who falsely denies, or frivolously contests, relevant conduct that the court determines to be true has acted in a manner inconsistent with acceptance of responsibility." *Id.* (n.1(a)).

In evaluating the prospects for an acceptance-ofresponsibility adjustment, counsel must guard against giving up the valuable right to contest the charges, solely in pursuit of an adjustment that might already be lost. Scrutinize all pertinent facts that may bear upon this determination, paying special attention to the possibility of an adjustment for obstruction of justice under guideline §3C1.1. See U.S.S.G. §3E1.1, comment. (n.4). When it is certain that a defendant will not receive the adjustment for acceptance of responsibility even upon a plea of guilty, and the plea confers no other benefit, then the plea will not improve the guideline range. Even so, a guilty plea may diminish the risk of an upward departure, improve the possibility or extent of a downward departure, or induce the court to impose a lower sentence within the guideline range.

Cooperation. Congress directed the Commission to ensure that the guidelines reflect the general appropriateness of imposing a lower sentence "to take into account a defendant's substantial assistance in the investigation or prosecution of another person who has committed an offense." 28 U.S.C. § 994(n). The Commission responded to this directive by promulgating policy statement §5K1.1. Following the statute, the policy statement requires that a cooperating defendant's assistance relate to the investigation or prosecution of another person. The policy statement also requires a motion by the Government before the court can depart for substantial assistance. While this provision is a policy statement, not a guideline, the Government's motion is "the condition limiting the court's authority" to reduce sentence. Wade v. United States, 504 U.S. 181, 185 (1992) (dictum). A departure below a statutory minimum on the basis of substantial assistance similarly requires a motion by the Government. 18 U.S.C. § 3553(e). While "[s]ubstantial weight should be given to the Government's evaluation of the extent of the defendant's assistance," the significance and usefulness of the defendant's assistance is ultimately a determination for the court. §5K1.1(a)(1), p.s. & comment. (n.3). Absent a Government motion for downward departure, the court can still consider cooperation in placing the sentence within the guideline range or determining the extent of a departure based on other grounds. By contrast, "[a] defendant's refusal to assist authorities . . . may not be

considered as an aggravating sentencing factor." §5K1.2, p.s.

A defendant contemplating cooperation should always seek the protection of Rule 11(e)(6) and guideline §1B1.8. Rule 11(e)(6)(D) renders inadmissible any statement made in the course of plea discussions with an attorney for the Government, even though the discussions do not ultimately result in a guilty plea. See FED. R. EVID. 410 (same). They may become admissible, however, if the defendant introduces other statements made during the same negotiations. ¹⁶

Guideline §1B1.8 permits the parties to agree that self-incriminating information provided by a cooperating defendant will not be used to determine the applicable guideline range. Guideline §1B1.8 has limited effect: selfincriminating information can still be used if it was previously known to the Government; if it relates to criminal history; or if the defendant breaches the cooperation agreement or is prosecuted for perjury or false statement. Moreover, §1B1.8 protects the defendant only in determining the guideline range, not from fixing the sentence higher within the range or departing upward. While it is the "policy of the Commission" that information so barred from the determination of the guideline range "shall not be used" for an upward departure, §1B1.8, comment. (n.1), counsel should seek an agreement that expressly precludes using the information as a basis for any increase in sentence.

Some Traps for the Unwary

Pretrial Services Interview. In most courts, a pretrial services officer (or probation officer designated to perform pretrial services) will seek to interview arrested persons before their initial appearance, to gather information pertinent to the release decision. The information will be made available to the prosecutor, the defense counsel, and the probation officer preparing the presentence report. 18 U.S.C. § 3153(c)(1), (c)(2)(C). Absent specified exceptions, however,

information obtained during pretrial services functions "is not admissible on the issue of guilt in a criminal judicial proceeding." § 3153(c)(3). Certain information pertinent to the release decision—including criminal history (especially juvenile adjudications and tribal court convictions that might otherwise be unavailable), earnings history, and possession of a special skill—can raise the guideline range for imprisonment and fine, or provide a basis for upward departure. Whenever possible, counsel should advise the defendant of these considerations before the interview, with scrupulous care that any information provided be truthful. A finding that the defendant provided false information can lead to denial of acceptance of responsibility, an upward adjustment for obstruction, or the filing of additional charges. If counsel enters a case after the report is prepared, she must learn what information was acquired by the officer to be aware of its possible effect on the sentence.

Stipulation to More Serious Offense. As a general rule, the court must use the guideline section in Chapter Two, Offense Conduct, that is most applicable to the offense of conviction (including any guideline required by a crossreference). Under a crucial exception, however, if a plea agreement "contain[s] a stipulation that specifically establishes a more serious offense," the court must use the guideline applicable to the more serious stipulated offense. U.S.S.G. §1B1.2(a). For this exception to apply, the stipulation must establish every element of the more serious offense, including the requisite intent. Braxton v. United States, 500 U.S. 344 (1991). While such a stipulation can be useful as part of an express plea bargain, no defendant should inadvertently trigger a more serious offense level by agreeing to an overbroad factual basis in pleading guilty.

Waiver of Sentencing Appeal. One of the most important safeguards put in place by the Sentencing Reform Act was the right of appellate review of guideline sentences and departures. 18 U.S.C. § 3742. Sentencing Commission statistics

indicate that approximately 1 out of 6 sentencing appeals result in complete or partial reversal.

Prosecutors around the country attempt to insulate sentences from review under § 3742 by requiring the defendant, as part of a plea agreement, to waive the right to appeal the sentence. The Supreme Court has never sanctioned these appeal waivers, and a number of district judges have refused to accept them as part of plea bargains. ¹⁷ However, they have been approved by every court of appeals that has considered them (with some limitations). ¹⁸ Federal Rule of Criminal Procedure 11(c)(6) requires that the district court advise the defendant of the terms of any bargained sentencing appeal waiver as part of the plea colloquy.

Unthinking acceptance of an appeal waiver can have disastrous results for the client. The waiver is usually plea bargained before the preparation of the presentence report; at that time, the defendant cannot know what possible errors the probation officer, or the court, will commit in determining the guideline range or the propriety of a departure. Counsel can defend against this danger by refusing to agree to a waiver, or by demanding concessions in exchange for it (e.g., that the prosecutor agree to a binding sentence or guideline range, or a requirement that the court not depart). If the prosecutor insists on the waiver, and refuses to give valuable concessions in exchange for it, defense counsel should carefully consider with the defendant whether to plead without an agreement, or go to trial. Counsel should also resist any proposed waiver that does not except appeals or collateral attacks based on ineffective assistance or prosecutorial misconduct; without these exceptions, the waiver presents the serious ethical problem of lawyers bargaining to protect themselves from possible future liability.19

Presentence Interview and Report. In most cases, a probation officer will provide a presentence investigation report to the court before imposition of sentence. 18 U.S.C.

§ 3552(a); FED. R. CRIM. P. 32(b). The importance of the report cannot be overstated. In it, the probation officer will make fact findings, perform guideline calculations, and identify potential grounds for departure. Many of these determinations, while nominally objective, have significant subjective components. The officer's attitude toward the case or the client may substantially influence the sentence recommendations—recommendations which enjoy considerable deference from both the judge at sentencing and the reviewing court on appeal. For these reasons, the effective advocate will independently review all elements of the probation officer's report to make any necessary objections and affirmatively present the defense case for a favorable sentence. Defense counsel should never assume that the probation officer has arrived at a favorable recommendation, or even a correct one.

The probation officer's presentence investigation will usually include an interview of the defendant. Broader than the one conducted by pretrial services, this interview has even greater potential to aggravate a sentence in specific, foreseeable ways. Disclosing undetected relevant conduct may, by operation of guideline §1B1.3, increase the offense level. Information first revealed during the presentence interview may affect Chapter Three adjustments, such as obstruction of justice and acceptance of responsibility. Undiscovered criminal history may increase the criminal history score or provide a ground for departure. Conduct not otherwise apparent, such as drug use and criminal associations, may likewise result in an upward departure, or support a higher sentence within the guideline range.

Because the presentence interview holds many perils, the defendant must fully understand its function and importance, and defense counsel should attend the interview. In some cases, counsel may decide to limit the scope of the presentence interview. While the privilege against self-incrimination applies to sentencing

issues, *Mitchell v. United States*, 526 U.S. 314 (1999), refusal to submit to an unrestricted presentence interview may be hazardous. It can jeopardize the adjustment for acceptance of responsibility or adversely affect other incidents of the sentence, including the placement of the sentence within the guideline range. There is no fixed solution to this dilemma; counsel must make an informed decision as to the best course in the context of the particular case.

Guideline Amendments. Title 28 U.S.C. § 994(p) authorizes the Commission to submit guideline amendments to Congress by May 1 of each year; the amendments take effect November 1, absent congressional modification or disapproval. When directed by Congress, the Commission may also promulgate "emergency" amendments that become effective immediately. *See*, *e.g.*, U.S.S.G. §2D1.1(b)(6) (effective Dec. 16, 2000) (emergency amendment implementing Methamphetamine Anti-Proliferation Act of 2000, Pub. L. No. 106-310, §§ 3611, 3612, 114 Stat. 1101, 1227-29).

Since the guidelines were first promulgated in 1987, they have been amended 608 times. All the amendments, along with explanatory notes, are contained in Appendix C to the *Guidelines Manual*. ²⁰ Counsel should become familiar with each new round of submitted amendments as soon as they are published in the Federal Register.

Normally, the guidelines in effect on the date of sentencing apply. §1B1.11(a). While taking the position that the Ex Post Facto Clause does not apply to guideline amendments, the Commission has acknowledged the courts' views that a guideline amendment which takes effect between the commission of the offense and the date of sentencing cannot be applied to result in a higher sentencing range. See U.S.S.G. §1B1.11, comment. (backg'd); cf. Miller v. Florida, 482 U.S. 423 (1987) (Clause bars retrospective application of harmful amendment to state sentencing guideline); United States v. Coe, 220 F.3d 573, 578 (7th Cir. 2000) (applying Miller to

federal guidelines). If ex post facto principles require use of an earlier guideline, the Commission states that "[t]he Guidelines Manual in effect on a particular date shall be applied in its entirety." U.S.S.G. §1B1.11(b)(2).

Each guideline includes a historical note, which facilitates determining whether the guideline has been amended since the offense was committed. Particular attention must be paid to amendments that the Commission denominates "clarifying." Clarifying amendments are intended to explain the meaning of previously-promulgated guidelines, and the Ex Post Facto Clause may not bar their application to offenses committed before their effective date. If a proposed clarifying guideline amendment benefits the client, counsel should seek its application even before the effective date, arguing that it provides authoritative guidance as to the meaning of the current guideline. On the other hand, if a proposed amendment is harmful, counsel should not automatically accede to its retroactive application, simply because the Commission characterized it as "clarifying."

Validity. In keeping with express statutory language and with general principles of delegation, the Sentencing Commission's guidelines, policy statements, and commentary must be consistent with every pertinent provision of titles 18 and 28 of the United States Code. 28 U.S.C. § 994(a). They must also, of course, conform to the requirements of the Constitution. See Mistretta v. United States, 488 U.S. 361 (1989) (considering constitutional challenges to guideline sentencing). Counsel must scrutinize all unfavorable provisions for both statutory and constitutional validity, with special attention to recent amendments. 21

Telephone Support and Online Information

The Federal Defender Training Group, Administrative Office of the U.S. Courts, provides a toll-free hotline for defender organizations and attorneys providing defense services under the Criminal Justice Act. The number is 800-788-9908. The Sentencing Commission also offers telephone support on the guidelines, at 202-502-4545.

Information on guideline sentencing is available on the Internet. Some of the sites are:

- The Sentencing Commission Website, http://www.ussc.gov;
- The Federal Judicial Center Website, which includes a variety of sentencing information, including the *Guideline Sentencing Update*, an outline of selected cases on guideline application, and the results of its 1996 survey on guideline sentencing, http://www.fjc.gov;
- The National Archive of Criminal Justice Data Website, which includes data submitted by the Commission, http://www.icpsr.umich.edu/NACJD/ otherdata.html#USSC; and
- The Families Against Mandatory Minimums Website, which includes a layperson's explanation of the interplay between the federal sentencing guidelines and statutory minimum sentences, http://www.famm.org.

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Endnotes

1. An important Supreme Court case from last term, Apprendi v. New Jersey, 120 S. Ct. 2348 (2000), has had a dramatic impact on sentencing enhancements based on facts not charged in the indictment or proven to the jury beyond a reasonable doubt. In Apprendi, the Court read the Fifth and Sixth Amendments to require that any fact that increases the maximum penalty for a crime, other than a prior conviction, must be proved to the jury beyond a reasonable doubt. Id. at 2362-63. Apprendi expanded the holding of Jones v. United States, 526 U.S. 227 (1999), which had avoided the constitutional issue by determining, as a matter of statutory construction, that the sentencing enhancements in 18 U.S.C. § 2119 were elements of the offense. Following Jones and Apprendi, courts of appeals have reversed their earlier construction of the federal drug statutes, holding that drug type and quantity are elements that must be included in the indictment and proven to the jury beyond a reasonable doubt. See, e.g., United States v. Doggett, 230 F.3d 160, 164 (5th Cir. 2000); United States v. Rogers, 228 F.3d 1318, 1327 (11th Cir. 2000).

By its terms, Apprendi's holding addressed only factors that increased the maximum penalty; the Court did not decide whether the constitutional proof and jury requirements applied to factors that increased the statutory minimum. See McMillan v. Pennsylvania, 477 U.S. 79 (1986) (approving sentencing factor that imposed mandatory minimum); cf. Apprendi, 120 S. Ct. at 2361 & n.13 (declining to address the continuing validity of McMillan); but cf. id. at 2379 (Thomas, J., concurring) (suggesting that McMillan is no longer valid). The circuit courts have distinguished Apprendi on this ground, holding that statutory minimum sentences were proper even when drug amount was neither pled not proven. See, e.g., United States v. Keith, 230 F.3d 784, 787 (5th Cir. 2000); United States v. Aguayo-Delgado, 220 F.3d 926, 937 (8th Cir.), cert. denied, 121 S. Ct. 600 (2000); but see Parise v. United States, 117 F. Supp. 2d 204, 208-10 (D. Conn. 2000) (in habeas case, holding that *Apprendi* applies to drug minimums). Apprendi also specifically excepted prior-conviction enhancements from its holding. 120 S. Ct. at 2362; cf. United States v. Almendarez-Torres, 523 U.S. 224 (1998) (5-4 decision holding that prior-conviction sentencing enhancement under 8 U.S.C. § 1326 was constitutional); but cf. Apprendi, 120 S. Ct. at 2379 (Thomas, J., concurring) (strongly criticizing Almendarez-Torres, and stating that he had "succumbed" to error in joining the majority in that case).

The case law on Apprendi's implications for statutory penalty enhancements is rapidly developing even as this paper goes to press. When any such enhancement is in play, counsel must consider whether, under the latest Supreme Court and circuit precedent, the enhancement must be treated as an element of a separate offense.

- 2. Relevant conduct, however, does not include conduct of conspiracy members before the defendant joined the conspiracy, even if the defendant knows of that conduct. §1B1.3, comment. (n.2).
- 3. It is arguable that the Supreme Court's decision in *Apprendi* affects guideline enhancements based on a judge's findings made by a preponderance of evidence at sentencing. *See infra* note 21.
- 4. In LSD cases, the term "mixture or substance" does not include the carrier medium (e.g., blotter paper) when determining the guideline offense level. U.S.S.G. §2D1.1(c) note *(H) (carrier medium not included in weight of LSD; each dose treated as 0.4 mg). However, "mixture or substance" does include the carrier medium for purposes of determining the statutory minimum. Chapman v. United States, 500 U.S. 453, 468 (1991).
- 5. To support an obstruction adjustment based on perjury at trial, the court must "make independent findings necessary to establish a willful impediment to or obstruction of justice," or an attempt to do so, within the meaning of the federal perjury statute. *United States v. Dunnigan*, 507 U.S. 87, 95 (1993).
- 6. Federal law significantly limits the right to collaterally challenge prior convictions that are the basis for an enhanced sentence. See 21 U.S.C. § 851(e) (barring collateral challenge to a conviction used to enhance statutory drug penalty, if the conviction is more than 5 years old); Custis v. United States, 511 U.S. 485 (1994) (defendant being sentenced under Armed Career Criminal Act may not collaterally attack validity of a predicate state conviction except on ground of violation of right to counsel); Nichols v. United States, 511 U.S. 738 (1994) (a prior uncounseled misdemeanor conviction with no imprisonment imposed may be used to enhance punishment upon a later conviction, even if it increases imprisonment); but cf. Coss v. Lackawanna County Dist. Atty., 204 F.3d 453 (3d Cir.) (if defendant is in custody for sentence that was enhanced by a prior conviction, he may bring habeas challenge to prior conviction even though he has already finished serving sentence for it), cert. granted, 121 S. Ct. 297 (2000).
- 7. For purposes of the career-offender guideline, the "statutory maximum" for an offense is the maximum term available including any statutory sentencing

- enhancements. *United States v. LaBonte*, 520 U.S. 751 (1997).
- 8. A 2000 amendment to Part K also discusses one factor that is prohibited as a basis for departure: post-sentencing rehabilitative efforts. §5K2.19.
- 9. By a 2000 amendment, the Commission moved the discussion of aberrant behavior from Chapter One to its current location in §5K2.20. In addition to moving the discussion, the Commission substantively revised it, resolving a circuit split about the types of cases in which a departure is authorized.
- 10. For an extensive analysis of the *Guidelines Manual*'s methodology of departures, see *Koon v. United States*, 518 U.S. 81 (1996). The Commission has incorporated *Koon*'s analysis into the commentary to policy statement §5K2.0.
- 11. Specific guidelines may require a higher standard of proof in some specific contexts. See, e.g., U.S.S.G. §3A1.1(a) (to increase offense level for hate-crime motivation, court must find supporting facts beyond a reasonable doubt). Due process may likewise require a higher standard for certain guideline applications, and departures. See, e.g., United States v. Valensia, 222 F.3d 1173, 1182 (9th Cir. 2000) (setting out six-factor test for whether guideline application has "disproportionate effect" that requires application of clear and convincing evidence standard), petition for cert. filed, No. 00-6808 (U.S. Oct. 25, 2000); United States v. Kikumura, 918 F.2d 1084, 1103 (3d Cir. 1990) (when the court "departs upwards dramatically," due process requires that "factual findings must be supported by clear and convincing evidence, and hearsay statements cannot be considered unless other evidence indicates that they are reasonably trustworthy") (footnote omitted).
- 12. For suggestions on possible procedures for sentencing hearings, see Edward R. Becker, *Insuring Reliable Fact Finding in Guidelines Sentencing: Must the Guarantees of the Confrontation and Due Process Clauses Be Applied?*, 22 CAP. U. L. REV. 1 (1993).
- 13. For further discussion of this topic, see Donald A. Purdy Jr., *Plea Bargaining: What Is the Problem and Who Is Responsible*, 8 FED. SEN. R. 331 (1996), and Donald A. Purdy Jr. & Jeffrey Lawrence, *Plea Agreements Under the Federal Sentencing Guidelines*, 26 CRIM. L. BULL. 483 (1990).
- 14. Note, however, that charges dismissed as part of a plea bargain can be a basis for departure if they are

- not considered in determining the guideline range. §5K2.21, p.s. (Nov. 1, 2000).
- 15. By contrast, the "safety valve" specifically requires that, before a defendant can be sentenced below a statutory minimum, he must provide the Government with all information and evidence concerning not only the offense, but also "offenses that were part of the same course of conduct or of a common scheme or plan." 18 U.S.C. § 3553(f)(5); see also U.S.S.G. §5C1.2(5) (same).
- 16. The Supreme Court has held that a defendant may waive the protections of Rules 11(e)(6) and 410 as part of the plea agreement. *United States v. Mezzanatto*, 513 U.S. 196 (1995).
- 17. See, e.g., United States v. Johnson, 992 F. Supp. 437 (D.D.C. 1997) (refusing to accept plea bargain containing appeal-waiver provision); United States v. Raynor, 989 F. Supp. 43 (D.D.C. 1997) (same); United States v. Perez, 46 F. Supp. 2d 59 (D. Mass. 1999) (striking appeal waiver from plea bargain).
- 18. See, e.g., United States v. Broughton-Jones, 71 F.3d 1143, 1147 (4th Cir. 1995) (appeal waiver inapplicable to sentence in excess of statutory maximum); United States v. Jacobson, 15 F.3d 19, 23 (2d Cir. 1994) (waiver not binding if sentence imposed on basis of ethnic bias); United States v. Marin, 961 F.2d 493, 496 (4th Cir. 1992) (appeal waiver cannot subject defendant to sentencing at whim of district court); United States v. Navarro-Botello, 912 F.2d 318, 321 (9th Cir. 1990) (waiver does not prevent appeal if sentence imposed is not in accordance with negotiated agreement).
- 19. See Tennessee Advisory Ethics Op. 94-A-549 (1994); North Carolina Ethics Op. 129 (1993).
- 20. The official 2000 *Guidelines Manual* divides Appendix C between the main volume and a supplement.
- 21. Apprendi has again raised issues concerning the constitutional validity of the guidelines. See Apprendi, 120 S. Ct. at 2391 (O'Connor, J., dissenting) (questioning the continuing validity of guideline enhancements in light of majority's ruling); id. at 2380 n.11 (Thomas, J., concurring) (same). Compare United States v. Hernandez-Guardado, 228 F.3d 1017, 1027 (9th Cir. 2000) (rejecting Apprendi challenge to guideline enhancement), with United States v. Mack, 229 F.3d 226, 236 (3d Cir. 2000) (Becker, C.J., concurring) (questioning validity of guideline enhancement in light of Apprendi).

Worksheet A (Offense Level)

De	efendant	District/Office	
Do	ocket Number (Year-	Sequence-Defendant No.)	-
Co	ount Number(s)	U.S. Code Title & Section:	
		:	
Gu	nidelines Manual Edit	tion Used: 19	
<u>Ins</u>	structions:		
	Worksheet A where the (see §3D1.2(d)) or whe	viction (or stipulated offense), complete a separate Worksheet A. Exception: e offense level for a group of closely related counts is based primarily on aggregate a count of conspiracy, solicitation, or attempt is grouped with a substantive coup, solicitation, or attempt (see §3D1.2(a) and (b)).	ate value or quantity
1.		e Chapter Two) se offense level and any specific offense characteristics from Chapter Two and eas. Enter the sum in the box provided.	explain the bases
	Guideline	Description	<u>Level</u>
			(base
		Sum	ı
2.	Enter the applicable see	djustments (See Chapter Three, Part A) ction and adjustment. If more than one section is applicable, nter the combined adjustment. If no adjustment is applicable, enter "0."	
3.	Enter the applicable see list each section and en	e Adjustments (See Chapter Three, Part B) ction and adjustment. If more than one section is applicable, iter the combined adjustment. If the adjustment reduces the ninus (-) sign in front of the adjustment. If no adjustment is	
4.	Enter the applicable see	stments (See Chapter Three, Part C) ction and adjustment. If more than one section is applicable, iter the combined adjustment. If no adjustment is applicable, enter "0." — §	🗌
5.		Level 1-4. If this worksheet does not cover all counts of conviction complete Worksheet B. Otherwise, enter this result on Worksheet D, Item 1.	
	Check if the dej	fendant is convicted of a single count. In such case, Worksheet B need not be c	completed.
		t has no criminal history, enter criminal history "I" here and on Item 4, Worksheed not be completed.	neet D. In such case,

Worksheet B

(Multiple Counts or Stipulation to Additional Offenses)

Defendant			Docket Number	
			e box(es) provided for: (1) counts d with the substantive count of cor	
	e the remaining counts r 1.2 and explain the reason		to distinct groups of closely relate	d counts by applying the rules
NOTES:				
Step 3: For ever offense level (see		ed counts determined at	Step 2, enter from Worksheet A th	e count with the highest adjusted
Step 4: Enter the	e number of units to be	assigned to each group (see §3D1.4) as follows:	
An addiAn addi	tional unit (1) for each g tional half unit (1/2) for			
•	Offense Level for the umber(s):	-	losely Related Counts	(unit)
•	Offense Level for the umber(s):	-	f Closely Related Counts	(unit)
•	Offense Level for the umber(s):	-	Closely Related Counts	(unit)
•	Offense Level for the umber(s):	-	Closely Related Counts	(unit)
_	Offense Level for the umber(s):	_	Closely Related Counts	(unit)
6. Total Uni	ts			
7. Increase i	n Offense Level Ba	sed on Total Units ((<u>See</u> §3D1.4)	(total units)
1 unit: 1 1/2 un 2 units:	no increase its: add 1 level add 2 levels	2 1/2 - 3 units: 3 1/2 - 5 units: More than 5 units:	add 3 levels add 4 levels add 5 levels	
8. Highest o f	the Adjusted Offer	nse Levels from Ite	ms 1-5 Above	
	l Adjusted Offense	Level (See §3D1.4)) Itam 1	

Worksheet C (Criminal History)

Defe	endant		Docket Number					
Date	e Defendant Commenced Participation in Instant Offe	ense (Earl	iest Date of Relev					
1.	3 Points for each prior ADULT sentence of imprisonment exceeding ONE YEAR and ONE MONTH imposed within 15 YEARS of the defendant's commencement of the instant offense OR resulting in incarceration during any part of that 15-YEAR period. (See §§4A1.1(a) and 4A1.2.)							
	<u>2 Points</u> for each prior sentence of imprisonment of a defendant's 18th birthday not counted under §4A1.1(a							
	<u>2 Points</u> for each prior sentence of imprisonment of a defendant's 18th birthday not counted under §4A1.1(a YEARS of the instant offense. (See §§4A1.1(b) and	a) from v						
	1 Point for each prior sentence resulting from an offe under §4A1.1(a) or §4A1.1(b) imposed within 10 YE				lant's 18th birtho	day not counted		
	1 Point for each prior sentence resulting from an offe §4A1.1(a) or §4A1.1(b) imposed within 5 YEARS of					counted under		
	NOTE: A maximum of <u>4 Points</u> may be imposed for	r the prior	r sentences in Iten	n 3.				
Date Impo	e of Offense osition		Sentence	Release Date**	Guideline Section	Criminal History Pts.		
						<u> </u>		
								
	Indicate with an asterisk those offenses where defend	lant was s	sentenced as a juv	enile.				
	A release date is required in only three instances:							
	a. When a sentence covered under §4A1.1(a) was in the instant offense but release from incarceration				mmencement of			
	b. When a sentence counted under §4A1.1(b) was in than 5 years prior to the commencement of the in within such 5-year period; and							
	c. When §4A1.1(e) applies because the defendant w 4A1.1(a) or 4A1.1 (b) within 2 years of the instance offense (see Item 5).							
Tota	al Criminal History Points for §§4A1.1(a), 4A1.1(b), a	and 4A1.	1(c) (Items 1,2,3)					

Worksheet C

Page 2

Defend	ant	Docket Number						
4.	probation, parole, supervised release, imp	instant offense while under any criminal justice sentence (<u>e.g.</u> , prisonment, work release, escape status). (<u>See</u> §§4A1.1(d) and fy the sentence from which control resulted. Otherwise, enter <u>0</u>						
5.	on a sentence counted under §4A1.1(a) or However, enter only 1 Point for this item is	stant offense less than 2 YEARS after release from imprisonment (b) or while in imprisonment or escape status on such a sentence. 2 points were added at Item 4 under §4A1.1(d). (See §§4A1.1(e) entify the sentence from which release resulted. Otherwise, enter						
6.	points under §4A1.1(a), (b), or (c) because from a conviction of a crime of violence. considered related because the offenses occ	rom a conviction of a crime of violence that did not receive any such sentence was considered related to another sentence resulting <i>Provided</i> , that this item does not apply where the sentences are urred on the same occasion. (See §§4A1.1(f) and 4A1.2.) Identify why the cases are considered related. Otherwise, enter O Points.						
	Note: A maximum of 3 Points may be im	posed for Item 6.						
		<u> </u>						
7.	Total Criminal History Points (Su	m of Items 1-6)						
8.	Criminal History Category (Enter	nere and on Worksheet D, Item 4)						
	Total Po	ints Criminal History Category						
	0-1	I						
	2-3	II						
	4-6	III						
	7-9	IV						

V

VI

10-12

13 or more

$Worksheet\ D\ (Guideline\ Worksheet)$

De	fenda	ant	District
Do	cket !	Number	
1.	If V	justed Offense Level (From Worksheet A or B) Vorksheet B is required, enter the result from Worksheet B, Itererwise, enter the result from Worksheet A, Item 5.	tem 9.
2.		ceptance of Responsibility (<u>See</u> Chapter Three, Part E er the applicable reduction.	E)
3.	Of	fense Level Total (Item 1 less Item 2)	
4.		iminal History Category (From Worksheet C) er the result from Worksheet C, Item 8.	
5.	Ca	rrorism/Career Offender/Criminal Livelihood/Arr reer Criminal (see Chapter Three, Part A, I Chapter Four, Part B)	rmed
	a.	Offense Level Total	
		If the provision for Career Offender (§4B1.1), Criminal Livelihood (§4B1.3), or Armed Career Criminal (§4B1.4) results in an offense level total higher than Item 3, enter the offense level total. Otherwise, enter "N/A."	4)
	b.	Criminal History Category	
		If the provision for Terrorism (§3A1.4), Career Offender (§4B1.1) or Armed Career Criminal (§4B1.4) results in a criminal history category higher than Item 4, enter the applicable criminal history category. Otherwise, enter "N/A."	a he
6.		Addeline Range from Sentencing Table er the applicable guideline range from Chapter Five, Part A.	Months
7.	If the request (see	stricted Guideline Range (See Chapter Five, Part G) he statutorily authorized maximum sentence or the statutorily uired minimum sentence restricts the guideline range (Item 6) (2 §§5G1.1 and 5G1.2), enter either the restricted guideline range my statutory maximum or minimum penalty that would modify guideline range. Otherwise, enter "N/A."	6) ge Months
		Check here if §5C1.2 (Limitation on Applicability of Statu	tutory Minimum Penalties in Certain Cases) applies.
8.	Un	discharged Term of Imprisonment (See §5G1.3)	
		If the defendant is subject to an undischarged term of impundischarged term(s) below.	apprisonment, check this box and list the

Worksheet D

Page 2

Def	endant	Docket Number
9.		acing Options (Check the applicable box that corresponds to the Guideline Range entered in Item 6.) appear Five, Sentencing Table)
		Zone A If checked, the following options are available (see §5B1.1):
		• Fine (<u>See</u> §5E1.2(a))
		"Straight" Probation
		• Imprisonment
		Zone B If checked, the minimum term may be satisfied by:
		• Imprisonment
		• Imprisonment of at least <u>one month</u> plus supervised release with a condition that substitutes community confinement or home detention for imprisonment (<u>see</u> §5C1.1(c)(2))
		• Probation with a condition that substitutes intermittent confinement, community confinement, or home detention for imprisonment (see §5B1.1(a)(2) and §5C1.1(c)(3))
		Zone C If checked, the minimum term may be satisfied by:
		• Imprisonment
		• Imprisonment of at least <u>one-half of the minimum term</u> plus supervised release with a condition that substitutes community confinement or home detention for imprisonment (<u>see</u> §5C1.1(d)(2))
		Zone D If checked, the minimum term shall be satisfied by a sentence of imprisonment (see §5C1.1(f))
10.	Lengtl	n of a Term of Probation (See §5B1.2)
	If proba	ation is authorized, the guideline for the length of such term of probation is: (Check applicable box)
		At least one year, but not more than five years (if the offense level total is 6 or more)
		No more than three years (if the offense level total is 5 or less)
11.	Condi	tions of Probation (See §5B1.3)
	In addit	ion to any mandatory conditions (1-8) or standard conditions (1-14), list any applicable special conditions:
	-	
	-	

Defendant								
12. Supervised Release (See §§5D1.1 and 5D1.2)								
a. A term of supervised release is: (Check applicable box)								
Required because a term of imprisonment of more than one year is to be imposed or if required by state								
Authorized but not required because a term of imprisonment of one year or less is to be imposed								
b. Length of Term (Check applicable box)								
		Class A or B Felony: Three to Five Year Term						
		Class C or D Felony: Two to Three Year Term						
		Class E Felony or Class A Misdemeanor: One	Year Term					
		Ition (See §5E1.1) der of restitution is applicable, enter the amount.	Otherwise, enter "N/A."					
5. Fi r	ies							
a.	Fin	es for Individual Defendants (See §5E1.2)	<u>Minimum</u>	<u>Maximum</u>				
(1) If any of the counts of conviction has a statutory maximum penalty that exceeds \$250,000 list the aggregate statutory maximum penalties for								
		those counts.		\$				
	(2)	Fine Table:	\$	\$				
	\$							
b.		st of imprisonment \$	Cost of probation, supervised release	\$				
	(<u>Se</u>	<u>e</u> §5E1.2(i))	Cost of community confinement	\$				

Worksheet D

Page 4

fendant	Docket Number
Special Assessments (See	§5E1.3)
Enter the total amount of speci	ial assessments required for all counts of conviction:
• \$25 for each misdemeanor	r count of conviction
 Not less than \$100 for each 	ch felony count of conviction
	\$
Additional Factors	
List any additional applicable g and mitigating factors that may range. Attach additional sheet	guidelines, policy statements, and statutory provisions. Also list any applicable aggravating by warrant a sentence at a particular point either within or outside the applicable guideline its as required.
Completed by	Data

SENTENCING TABLE

(in months of imprisonment)

		Criminal History Category (Criminal History Points)					
	Offense	I	II	III	IV	V	VI
	Level	(0 or 1)	(2 or 3)	(4, 5, 6)	(7, 8, 9)	(10, 11, 12)	(13 or more)
-	1	0-6	0-6	0-6	0-6	0-6	0-6
	2	0-6	0-6	0-6	0-6	0-6	1-7
	3	0-6	0-6	0-6	0-6	2-8	3-9
Zone A	4	0-6	0-6	0-6	2-8	4-10	6-12
	5	0-6	0-6	1-7	4-10	6-12	9-15
	6	0-6	1-7	2-8	6-12	9-15	12-18
Zone B	7	0-6	2-8	4-10	8-14	12-18	15-21
	8	0-6	4-10	6-12	10-16	15-21	18-24
	9	4-10	6-12	8-14	12-18	18-24	21-27
Zone C	10	6-12	8-14	10-16	15-21	21-27	24-30
	11	8-14	10-16	12-18	18-24	24-30	27-33
	12	10-16	12-18	15-21	21-27	27-33	30-37
	13	12-18	15-21	18-24	24-30	30-37	33-41
	14	15-21	18-24	21-27	27-33	33-41	37-46
	15	18-24	21-27	24-30	30-37	37-46	41-51
	16	21-27	24-30	27-33	33-41	41-51	46-57
	17	24-30	27-33	30-37	37-46	46-57	51-63
	18	27-33	30-37	33-41	41-51	51-63	57-71
	19	30-37	33-41	37-46	46-57	57-71	63-78
	20	33-41	37-46	41-51	51-63	63-78	70-87
	21	37-46	41-51	46-57	57-71	70-87	77-96
	22	41-51	46-57	51-63	63-78	77-96	84-105
	23	46-57	51-63	57-71	70-87	84-105	92-115
	24	51-63	57-71	63-78	77-96	92-115	100-125
Zone D	25	57-71	63-78	70-87	84-105	100-125	110-137
	26	63-78	70-87	78-97	92-115	110-137	120-150
	27	70-87	78-97	87-108	100-125	120-150	130-162
2010 2	28	78-97	87-108	97-121	110-137	130-162	140-175
	29	87-108	97-121	108-135	121-151	140-175	151-188
	30	97-121	108-135	121-151	135-168	151-188	168-210
	31	108-135	121-151	135-168	151-188	168-210	188-235
	32	121-151	135-168	151-188	168-210	188-235	210-262
	33	135-168	151-188	168-210	188-235	210-262	235-293
	34	151-188	168-210	188-235	210-262	235-293	262-327
	35	168-210	188-235	210-262	235-293	262-327	292-365
	36	188-235	210-262	235-293	262-327	292-365	324-405
	37	210-262	235-293	262-327	292-365	324-405	360-life
	38	235-293	262-327	292-365	324-405	360-life	360-life
	39	262-327	292-365	324-405	360-life	360-life	360-life
	40	292-365	324-405	360-life	360-life	360-life	360-life
	41	324-405	360-life	360-life	360-life	360-life	360-life
	42	360-life	360-life	360-life	360-life	360-life	360-life
	43	life	life	life	life	life	life